

## Message Text

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12

ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 PM-07 H-03 INR-11 L-03 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 ACDA-19 AF-10 ARA-16

EA-11 NEA-14 DRC-01 /171 W

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O P 010330Z AUG 14

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 4937

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY NICOSIA PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBSSY MOSCOW PRIORITY

USMISSION GENEVA PRIORITY

USMISSION NATO PRIORITY

C O N F I D E N T I A L USUN 2663

E.O. 11652: GDS

TAGS: PFOR, UN, CY

SUBJ: CYPRUS IN SC: JULY 31 DEBATE ON GENEVA DECLARATION

1. AFTER UNSUCCESSFUL FILIBUSTER BY SOVIET CHARGE

SAFRONCHUK, AMB MALIK RETURNED AT ELEVENTH HOUR TO VETO SC RESOLUTION AUTHORIZING UNFICYP TO CARRY OUT TASKS FORESEEN BY GENEVA DECLARATION. IN STATEMENTS BEFORE AND AFTER VOTE, MALIK BOTH THREATENED AND CAJOLED. HE HINTED AT POSSIBLE SUPPORT FOR POSITIVE RESOLUTION AS EARLY AS AUG 1, BUT ALSO RAISED POSSIBILITY OF EARLY OPENING OF WHOLE GAMUT OF MANDATE ISSUES AND QUESTION OF COMPOSITION OF UNFICYP. VOTE WAS 12 IN FAVOR, 2(USSR, BYELORUSSIA),

OPPOSED, PRC NOT PARTICIPATING.

2. THROUGHOUT DAY SOVIETS MAINTAINED THEY NEEDED TIME TO GET INSTRUCTIONS. BOTH THIS ARGUMENT AND SERIES OF PHONY AMENDMENTS  
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AND OTHER DELAYING TACTICS WERE SO TRANSPARENT THAT BY HOUR OF VOTE EVEN THOSE DELS (E.G. MAURITANIA) THAT MIGHT HAVE LIKED TO SUPPORT SOV POSITION WERE EMBARRASSED TO DO SO.

3. DURING DAY-LONG DEBATE AND FILIBUSTER, WHICH INTERRUPTED ONLY FOR LUNCH, US, UK, FRANCE AND OTHERS COLLABORATED CLOSELY IN EFFORT TO MUSTER SUPPORT FOR RESOLUTION AND TO DEFEAT SOV DELAYING

TACTICS. FRENCH SUPPORT WAS BOTH EFFECTIVE AND NOTABLY STEADFAST. WHEN IN MIDAFTERNOON CONFUSION OF NON-PERMS THREATENED TO PREVENT RESOLUTION OF SESSION, FRENCH AMB DE GUIRINGAUD BROKE IMPASSE WITH CLEVER FORMULA WHICH FORMED BASIS OF RESOLUTION ULTIMATELY ADOPTED. IT AVOIDED HAVING SC PASS JUDGMENT ON GENEVA DECLARATION, AND THEREBY BROUGHT ABOARD NON-ALIGNED.

4. MEETING OPENED WITH STATEMENT BY SYG, WHICH OMITTED UNFORTUNATE ELEMENTS HE HAD PREVIOUSLY PLANNED INCLUDE, AS PREVIOUSLY REPORTED. HOWEVER, HE OPENED POSSIBILITY OF CHANGES FAR WORSE BY INFORMALLY CIRCULATING STATEMENT BEFORE DELIVERING IT. IN EVENT, NO DAMAGING CHANGES WERE MADE.

5. GREEK REP LED OFF SC DEBATE WITH MEASURED SUPPORT FOR GENEVA DECLARATION. "IT MAY BE A STEP IN THE RIGHT DIRECTION... WE COULD NOT DO BETTER EVEN WITH BRITISH HELP." HE HOPED SYG WOULD HAVE EASIER TIME IMPLEMENTING AGREEMENT THAN GREEK GOVT HAD NEGOTIATING IT. BRITISH REP ECHOED GREEK SENTIMENT THAT AGREEMENT WAS FAR FROM PERFECT. ITS VIRTUE WAS THAT IT HAD BROUGHT GREECE AND TURKEY BACK FROM BRINK OF WAR. AMB BENNETT'S STATEMENT BEING TRANSMITTED SEPTEL; OTHERS WILL BE REPORTED IN UNCLASSIFIED USUN SUMMARY.

6. NON-ALIGNED KIBITZERS WERE AS USUAL PRESENT ON FRINGE OF ACTION. INDIAN AMB JAIPAL WAS RESTRAINED AND NOT UNHELPFUL AT ANY STAGE. YUGOSLAVIA (JOB) THOUGHT NO MEMBER OF COUNCIL REVERTED TO USUAL MISCHIEVOUS LOBBYING, THIS TIME IN SUPPORT OF ROSSIDES AND SOV DEL DELAYING OBFUSCATION TACTICS.

7. DURING DAY PRC DEL MADE IT CLEAR THEY WOULD NOT PARTICIPATE IN VOTE, BUT LOBBIED AGAINST SOV EFFORT. USUN AND PRC DEL CONSULTED CONSTRUCTIVELY SEVERAL TIMES DURING DAY.  
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8. WHEN MEETING ADJOURNED, THERE WAS NO GENERAL AGREEMENT AS TO HOW AND WHEN ACTION WOULD RESUME. OUR LAST-MINUTE EFFORT TO USE DEVICE OF STATEMENT BY SC PRES TO GIVE WALDHEIM CLOAK FOR INTERIM ACTION IN SUPPORT OF GENEVA

DECLARATION WAS UNFORTUNATELY LOST IN SHUFFLE OVER  
DISCUSSION OF TURKISH DEMAND FOR WITHDRAWAL FROM  
TURKISH AREAS AND SYG'S BASIC UNWILLINGNESS.

9. THERE WAS CONSIDERABLE SPECULATION AMONG MEMBERS THAT IF MALIK  
HAD ARRIVED FIVE MINUTES LATER, SAFRONCHUK WOULD NOT HAVE HAD  
AUTHORITY TO VETO. THIS SPECULATION WILL PROBABLY NEVER BE  
SUBJECT TO VERIFICATION. IN ANY EVENT, SOVS PAID HEAVY PRICE IN  
CREDIBILITY AND GOOD WILL FOR THEIR TACTICAL VICTORY. DURABILITY  
OF THIS VICTORY WILL DEPEND IN LARGE PART ON FURTHER DEVELOPMENTS  
ELSEWHERE, INCLUDING ISSUE OF TURKISH EFFORT TO EXCLUDE UNFICYP  
FROM AREAS UNDER TURKISH MILITARY CONTROL. CONTINUING TURKISH  
ENCOURAGEMENTS FOLLOWING GENEVA AGREEMENT MAKING VERY NEGATIVE  
IMPRESSION ON SC MEMBERS.  
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NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERNATIONAL PEACEKEEPING FORCES, RESOLUTIONS, TROOP DEPLOYMENT  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 01 AUG 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974USUNN02663  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** n/a  
**Film Number:** D770154-1275  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740886/aaaahfme.tel  
**Line Count:** 134  
**Locator:** TEXT ON MICROFILM, TEXT ON-LINE  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** elyme  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 15 MAY 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <15 MAY 2002 by boyleja>; APPROVED <30-Sep-2002 by elyme>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> mcm 971106  
**Subject:** CYPRUS IN SC: JULY 31 DEBATE ON GENEVA DECLARATION  
**TAGS:** PFOR, CY, UN, PFOR, UNFICYP, UNSC  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005